

# Comité Ejecutivo

Thirtieth Regular Meeting of the Executive Committee 5 - 7 October, 2010

IICA/CE/Doc. 567 (10) Original: español 5–7 October, 2010

Report on the 2010 Meeting of the Special Advisory Commission on Management Issues (SACMI)

San Jose, Costa Rica Octubre 2010

### **PART I**

# PHYSICAL MEETING

### I. INTRODUCTION

The 2010 Regular Meeting of the Special Advisory Committee for Management Issues (SACMI) was called to order at 8:18 on July 20, 2010, in the United States Room at the Headquarters of the Inter-American Institute for Cooperation on Agriculture (IICA).

# Words of welcome and approval of the schedule of the meeting

The Director General welcomed the members of the SACMI and thanked them for their attendance at the meeting. Upon confirmation of a quorum, the 2010 Regular Meeting of the Special Advisory Committee for Management Issues (SACMI) was officially declared open.

He then explained the purposes of the SACMI in general and of this meeting in particular. He stated his interest in ensuring that the SACMI, as per Resolution IICA/CE/Res.507 (XXIX-O/09) of the Executive Committee, operate effectively as a standing advisory committee to the General Directorate, and his willingness to ensure that its meetings be open, participatory and dynamic.

He also explained the delay in making the proposed 2010-2014 Medium Term Plan and 2010-2020 Strategic Plan available to the Delegates, acknowledging that the members of the SACMI would need additional time to review both documents. To this end, he suggested that a videoconference be held in order to gather feedback beyond that provided in this meeting.

He then shared the provisional schedule of the meeting with the members of the SACMI. At the request of the Delegates of the SACMI, an explanation of the IICA organizational chart, showing recent changes in the structure of the Institute, was included in the schedule. Without further modification, the proposed schedule of the meeting was approved as presented.

### II. THE PROCEEDINGS OF THE MEETING

## 1. 2010-2020 Strategic Plan and 2010-2014 Medium-Term Plan

## 1.1. 2010-2020 Strategic Plan

The Director General presented the key ideas of the 2010-2020 Strategic Plan, referring first to the elements of the context that was expected to affect agriculture and the rural milieu over the next ten years. This context would be characterized by a more volatile global scenario; expansion and segmentation of markets; population growth, creating demand for more food; higher indexes of total poverty; climate

change, with differentiated effects in different regions, and climatic variability in the short term; and the need to increase production without increasing the area under cultivation, while reducing the impacts on the environment and in rural territories.

With this context in mind, he then referred to the needs that existed in the areas of agricultural policies, institutions, agribusiness and individual capabilities and access to information and knowledge. He indicated that the modernization of IICA must be aimed at ensuring that the Institute provide effective and timely services to the member countries in a limited number of topics, in which the Institute must have prospective and analytical capabilities. He also mentioned that the Institute must be recognized for its innovative results and technical expertise, proposing that the Institute's 206 technical personnel be organized into thematic networks through which IICA can contribute to meeting the challenges the agricultural and rural system faces.

# **1.2 2010-2014 Medium Term Plan (MTP)**

The Director of Technical Cooperation presented the proposed 2010-2014 Medium Term Plan, calling particular attention to fact that the greatest challenge was to make agriculture, competitive, sustainable and inclusive, which would require the adoption of a new technological paradigm. He summed up the current situation in the Institute, stressing its strengths and budgetary and technical limitations. Based on this summary, he stated that in the immediate future, IICA, with innovation, creativity and commitment, will be able to help the member countries to make their agricultural sectors more competitive, carrying out actions that respected the principles of the sovereignty and autonomy of peoples.

He went on to say that IICA would focus on four Core Areas for Cooperation: 1. Competitiveness, production and agricultural markets; 2. Agriculture, territories and rural well-being; 3. Agriculture, natural resources and climate change; 4. Agriculture and food security. He added that, for the technical cooperation of the Institute to become more efficient, the limited resources would have to be focused on the attainment of nine strategic objectives, which would contribute to achieving the development goals of the member countries. IICA also would provide five types of technical cooperation: design and evaluation of public policies and strategies, strengthening of institutional frameworks, development of capabilities, knowledge management, and support for the countries on specific issues and investment projects.

Furthermore, he explained that there would be four technical concentration programs - Innovation for productivity and competitiveness; Agricultural health and food safety; Agribusiness and marketing; and Agriculture, territories and rural well-being. The first three would address topics related to the competitiveness of agriculture, covered by Core Area 1, while the fourth would cover the topics of Core Area 2.

He added that the topics of Core Areas 3 and 4 would be addressed by two Areas for Cross-cutting coordination: Agriculture, natural resources and climate change and Agriculture and food security. The principal objective of both was to ensure that the

cross-cutting topics were effectively incorporated into the actions of the programs. Added to these technical units were the Center for Strategic Analysis for Agriculture and the institutional thematic networks for technical cooperation, which would boost IICA's technical capabilities.

In concluding, he stated that IICA would continue to do even more to help its member countries tackle the challenges facing agriculture in the Americas. To do this, however, IICA must expand its leadership and technical capabilities, and focus its efforts on those thematic areas in which it can have the greatest impact in the countries.

The members of the SACMI agreed to acknowledge the great effort made by the Administration to make the Strategic Plan and the Medium-Term Plan, and expressed their appreciation for the opportunity to offer comments on them.

The members of the SACMI, through their comments and recommendations, requested that: (i) the linkage between Strategic Plan and the Medium-Term Plan be emphasized in both documents; (ii) that the linkage between both documents and the Strategic Framework approved by the IABA in Jamaica, the AGRO Matrix and the AGRO Plan be clarified; and (iii) that the difference between the plans be reinforced. Members asked for additional information on the role and operation of the Center for Strategic Analysis and the Competitive Projects Program. In addition, they asked for more information on how the Sabbatical Program would be managed in order to maximize the benefits to IICA.

They also felt it would be advisable to: (iv) include, to the extent possible, indicators of results and qualitative and quantitative goals directly linked to the approved budget for the period; (v) eliminate the reference to the concept of multifunctionality; and (vi) define the follow-up and evaluation mechanisms to be used.

Lastly, considering that the Strategic Plan was a useful tool for conveying information on the Institute, it could later be adjusted to reach a broader audience. To that end, the Commission recommended that both Plans be written in a less dense style and more clearly.

The Director General and IICA specialists provided the following clarification:

• The Director General explained that the documents were prepared on the basis of the 2003-2015 AGRO Plan, the assessment of institutional capabilities and several resolutions on the Institute's work. However, he recognized that it was necessary to recover the references that underpin and make the relations more evident. He agreed on the need to review the interrelationship between the two documents and to clarify IICA's role in the four technical concentration programs and the two Areas for Cross-Cutting Coordination. He explained that, for the Institute to be an authority in those four topics, it was necessary to strengthen its capabilities and have the necessary budgetary resources. In the case of cross-cutting topics such as food security and climate change, it would

be necessary to strengthen partnerships with organizations that had specific strengths in them. He agreed with the need to incorporate goals and indicators. Lastly, he noted that the process of approving the Program Budget would conclude at the next Regular Meeting of the Executive Committee, scheduled for October of this year.

- The Director of Technical Cooperation explained the relationship between the four Core Areas for Cooperation and the four Technical Concentration Programs and two Areas for Cross-Cutting Coordination, indicating that the work would focus on public goods such as policies, institutions, the capabilities of individuals and knowledge.
- The Director of Management and Regional Integration described the programming process that will be implemented to achieve results, goals and indicators. He added that programming for 2011 would be based on the MTP, and that the regional strategies would be based on the four Technical Concentration Programs and the two Areas for Cross-Cutting Coordination. Then, the IICA Country Strategies would be defined on the basis of a comparison of the demands included in the plans of the countries with IICA's capabilities and strategies. On the basis of that comparison, strategic projects would be developed for each country, rather than isolated specific actions.

### 1.3 Recommendations

**Recommendation 1:** That the Director General make adjustments in the proposed 2010-2020 Strategic Plan and 2010-2014 Medium Term Plan, reflecting the recommendations and concerns of the member of the SACMI, especially:

- (i) To underscore the linkage of both plans with the AGRO Plan, the AGRO Matrix and the 2010-2020 Strategic Framework, approved by the IABA in Resolution 444 at its 15<sup>th</sup> Regular Meeting.
- (ii) To place greater emphasis on clarifying the relationship between the Strategic Plan and the Medium Term Plan, including cross-references.
- (iii) To incorporate, to the extent possible, indicators of results in the 2010-2014 Medium-Term Plan.
- (iv) To include an estimation of financial requirements for the medium term.
- (v) To attach greater importance to the evaluation component.

They also recommended some specific adjustments in terminology and in specific sections of the documents, which were noted by the Secretariat and will be incorporated into the revised version of both documents.

**Recommendation 2:** In order to ensure that the Delegates have more time to analyze and offer suggestions regarding and adjustments to the 2010-2020

Strategic Plan and 2010-2014 Medium Term Plan, the following follow-up activities were planned:

- (i) Between July 21 and 27 inclusive, the Delegates may offer comments, using the SACMI's on-line forum.
- (ii) On August 6, the adjusted versions of both documents, which would include the comments received and adjustments proposed, would be made available to the Delegates on the IICA website.
- (iii) A videoconference would be held on August 13 to receive feedback from the members of the SACMI on the revised versions of both plans.
- (iv) On August 20, the revised versions of the 2010-2020 Strategic Plan and 2010-2014 Medium Term Plan, which would include the results of the videoconference, would be posted on the IICA website as a working document for the 30<sup>th</sup> Regular Meeting of the Executive Committee.

## 2. Financial Situation of the Institute and 2011 Program Budget

# 2.1 Financial Situation of the Institute and Progress in the Collection of Member State Quotas

The Secretary of Corporate Services presented information on the Institute's finances, underscoring administrative discipline and the sound management of IICA's finances. In addition, he thanked the member countries for paying their quotas, which were essential to the performance of the Institute. He went on to say that a new model of comprehensive administration was being promoted, in which the corporate services (personnel administration, finances, programming and budget, rules and regulations and general services) were aimed at facilitating and strengthening the technical cooperation IICA provided to the member countries.

As regards the Institute's finances, he noted that in 2009 a total of US\$27.2 million in quotas was collected, leaving a pending balance of US\$2.3 million. He further stated that IICA must overcome the financial constraints that limit its response capacity, which could be attributed to the declining value of its resources, estimated to be some US\$8 million between 1995 and 2009. In view of this situation and in order to fulfill its obligations, IICA had decided to apply a contingent financial strategy based on special budgets and miscellaneous income, he remarked. He cautioned that the availability of such resources was highly uncertain since most of them were derived from yields on investments.

## 2.2. Proposed detailed allocation of the resources of the 2011 Program Budget

Next, the Secretary of Corporate Services presented the proposed detailed allocation of the 2011 Program Budget, which was focused on ensuring the implementation of the Medium-Term Plan. He reiterated what the Director General had said to the effect that IICA would provide its technical cooperation through four Technical Concentration Programs, which would receive support from two Areas for Cross-Cutting Coordination and the Center for Strategic Analysis for Agriculture, and that there would be initiatives aimed at strengthening technical cooperation in the countries.

He recalled that the Regular Fund budget for 2011 is US\$33.4 million, of which US\$27.3 million was quotas and US\$6.1 million was miscellaneous income. The 2011 budget was approved as an overall figure, but the detailed allocation of the resources was pending. He added that external resources earmarked for specific projects were initially estimated to total US\$154.6 million, of which US\$9.7 million would be INR (Institutional Net Rate) resources.

7

The IABA, at its 15<sup>th</sup> Regular Meeting, by Resolution IICA/JIA/Res.453 (XV-O/09), approved the total amount of the Regular Fund budget (quotas and miscellaneous income) for 2011.

The members of the SACMI congratulated the Administration on the efficient and transparent manner it was administering its resources, and expressed the hope that the Institute would continue to fulfill its mandates efficiently despite frozen quotas.

Next, the Director General, the Secretary of Corporate Services and the Head of the Programming, Budgeting and Control Division responded to the comments and queries of the Delegates regarding the periodicity of the Program Budget, the relationship between the proposal and the implementation of the 2010-2014 Medium Term Plan and the declining purchasing power of the quota contributions of the Member States.

### 2.3 Recommendations

The members of the SACMI, after expressing satisfaction with the positive results of the efforts made by the Member States to bring their quota payments current, and for administering their collection, made the following recommendations:

**Recommendation 3:** To back the proposal presented by the General Directorate on the proposed detailed allocation of the resources of the 2011 Program Budget, and recommend that it be submitted for consideration and approval to the Executive Committee at its 30<sup>th</sup> Regular Meeting, including detailed information on any new programs and initiatives.

**Recommendation 4:** To request that the Director General distribute to the Member States an updated analysis of the impact on IICA's finances of the freezing of quotas since 1995.

# 3. IABA Resolution 447: "IICA-FAO Joint Action on Behalf of Agriculture in the Americas"

The Director General introduced the analysis of the IABA Resolution 447, in which the SACMI is asked to propose options for closer IICA-FAO integration, and to present recommendations to the IICA Executive Committee in 2010 on how to proceed on IICA-FAO integration. He pointed out the relations between IICA and FAO went back a long time, as reflected in a number of resolutions issued by both the Executive Committee and the IABA, which had not been fully implemented for a variety of reasons, which he explained.

He then presented a summary and analysis of the most important aspects of the document "Strengthening Partnership and Coordination between IICA and FAO to the Benefit of Agriculture in the Americas," referred to in IABA Resolution 447. He then addressed those aspects that must be considered by both the Member States and FAO vis-à-vis an eventual merging of IICA and FAO, adding that FAO, unlike IICA, has no mandate to merge with IICA. Further, he analyzed the complexities of merging IICA and FAO, following the WHO-PAHO model, adding that it was a

process in which there would be winners and losers, and that careful thought should be given to the cost of such an undertaking.

The Director General underscored the fact that relations with FAO had been strengthened and moved forward in several areas. Examples included studies conducted jointly with ECLAC on the state of and outlook for agriculture, the standardization of indicators, several events, and the implementation of joint projects on topics of mutual interest. He believed that there was great potential for expanding collaboration, especially in the areas of knowledge management and generation of strategic thinking, as well as in the provision of direct technical cooperation to the countries. He was of the opinion that the two organizations, rather than competing with each other, complemented their respective capabilities, in aid of the countries.

He reported that the IICA-FAO Letter of Understanding had expired in 2006, and that, at the FAO Regional Meeting held in Panama, it was proposed that the cooperation agreement be renewed and expanded and that a new phase of joint cooperation in the areas of food security, rural development and poverty alleviation, agricultural productivity and competitiveness, sustainable development and knowledge management be implemented. He added that the draft of the new agreement had been sent to FAO for consideration.

The Delegates acknowledged the difficulties of merging IICA and FAO, not only because of the differences in their administrative systems, but also, and principally, because such a decision would have to be endorsed by the Member States of both organizations and changes would have to be made in the Convention on IICA. They felt that the cons outweighed the pros of such a decision at the present time. They were concerned that IICA might be absorbed by FAO, and agreed that there were possibilities for increasing collaboration between IICA and FAO, examples of which were joint actions and studies.

He noted that, despite the impression that these two organizations competed with each other in terms of types of cooperation and for access to resources, this was not true. There were no projects or activities in which they were competing for resources from the same financial institution. To the contrary, there is ample evidence to the effect that they are organizations that co-existed and were not interested in replacing each other, that complemented each other, and that created a beneficial institutional synergy. He explained that this relationship had yielded important fruits, such as the "Report on the State of and Outlook for Agriculture and Rural Life," prepared each year by the two institutions in conjunction with ECLAC. He noted that there was a willingness to expand and strengthen this partnership, with a view to complementing activities and the synergy between the two; and concluded that a possible merger would not achieve the results sought by the countries.

Lastly, the Director General noted that actions with FAO could complement IICA's work in thematic areas in which the Institute needs additional capabilities; for example, in the area of food security and climate change.

#### 3.1 Recommendations

The members of the SACMI, in light of the comments of the Director General and the SACMI itself, made the following recommendations:

**Recommendation 5:** That, given the complexity and difficulties of a possible merger of IICA and FAO, and recognizing that FAO had not been mandated by its Member States to merge with IICA, the SACMI recommends strengthening joint action via agreements between IICA and FAO, with the support of the Member States.

**Recommendation 6:** That the Director General prepare a document on IICA-FAO relations for presentation and consideration of the Executive Committee at its 30<sup>th</sup> Regular Meeting, to include:

- The presentation of the Director General discussed at this meeting on IABA Resolution 447 "IICA-FAO Joint Action on Behalf of Agriculture in the Americas.
- Information on the how the two institutions complement each other's work, and progress in terms of joint action.
- The presentation made by the General Directorate at the Regional FAO meeting held in Panama on joint IICA/FAO efforts, and the proposed agreement on expanding and strengthening joint action.

# 4. Proposed organizational structure of IICA

At the request of the SACMI, the Director General referred to the proposed organizational structure, which is a work in progress. He based his explanation on the Institute's new organizational chart. He explained that IICA would have two Directorates: the Directorate of Technical Cooperation (DTC) and the Directorate of Management and Regional Integration (DMRI). The first comprised four technical concentration programs and two Cross-Cutting Coordination areas, and included 66 technical personnel, who would form thematic networks for technical cooperation. He then mentioned that relations between IICA and the academic sector and research institutions would be the responsibility of the Hemispheric Center for Leadership in Agriculture, attached to the DTC. He noted that there would be a Projects Unit charged with preparing project profiles and full projects in support of the countries.

As for the DMRI, the Director General explained its structure, its areas of action in IICA's regions and its areas of competence, which included the management of the IICA Offices in the countries and interaction with regional integration organizations or bodies.

Both Directorates would receive support from the following Secretariats:

• Secretariat of Corporate Services, charged with providing assistance in matters related to administration, finance and human resources, and which would

assume responsibility for the Language Services Unit and the Information and Communication Technologies Unit.

- Secretariat of Planning and Evaluation, which included the Inter-American Information and Editorial Production Center.
- Secretariat of External Relations, which was responsible for coordination of Institute meetings, follow-up to the Ministerial Process "Agriculture and Rural Life in the Americas in the context of the Summit of the Americas Process, and the IICA Office in Spain.

The SACMI reminded the General Directorate that position descriptions for all positions, including those newly created, should be developed and made available to Members

He explained that the Political Advisor, the Internal Audit Office, the Legal Services Unit, the Office of the Coordinator of the Office of the Director General and the Center for Strategic Analysis for Agriculture would report directly to him. He added that the Secretariats of External Relations and of Planning and Evaluation would report to the Office of the Deputy Director General. Finally, he considered that the proposed organizational structure was balanced and called attention to the fact that it placed emphasis on the technical component of the Institute.

The Director General, the Director of Management and Regional Integration, the Secretary of Corporate Services and the Coordinator of the Area for Cross-Cutting Coordination Agriculture, Natural Resources and Climate Change answered questions from the Delegates on matters related to how the new structure of the General Directorate was expected to function.

#### 4.1 Recommendations

The members of the SACMI expressed their satisfaction with the new structure of the General Directorate, still being fine tuned, and with the management style being implemented by the Director General, which emphasized the technical work of the Institute, its raison d'être. They offered the following recommendations:

**Recommendation 7:** That the Director General inform the ministers of agriculture of the new structure of the General Directorate, calling attention to the implications of the same as regards the decentralized model, the emphasis on technical work, the Areas for Cross-Cutting Coordination, which involve topics beyond the areas of responsibility of the ministries of agriculture, and the need to strengthen IICA's capabilities, especially at the level of the Offices vis-à-vis the implementation of the 2010-2020 Strategic Plan and 2010-2014 Medium Term Plan.

**Recommendation 8:** That the Director General formulate and implement a communication strategy for disseminating the new structure of the General Directorate as part of efforts to reposition the Institute.

# 5. Reconsideration of the compensation package of the Director General

The Director General informed the SACMI that the previous Administration, in compliance with a recommendation made by the SACMI at its 2009 meeting, had requested a review of the compensation package of the Director General, and that the same be presented at the 2010 meeting of the SACMI.

He did not believe it was advisable for the SACMI to review his salary and other benefits without first having reviewed the salaries of all Institute personnel. For this reason, he asked that said item be removed from the agenda and not brought to the attention of the Executive Committee at its 30<sup>th</sup> Regular Meeting, adding that he had made the same request to the Audit Review Committee (ARC), which was in agreement.

**Recommendation 9:** The Director General's proposal was accepted by the SACMI and therefore, the Director General should act accordingly.

## 6. Report on the situation in the IICA Office in Colombia

The Director General explained that IICA administered projects funded by its Member States that were in line with the Institute's thematic priorities, in which the overriding interest was to serve the member countries and provide support to the agricultural sector and the rural milieu, with no intention of making a profit. He added that the administration of one of those projects in Colombia had become complicated, provided certain details on the matter and asked the Legal Advisor to elaborate.

The Legal Advisor, based on the document "Issues Related to Externally Funded Projects: the Case of Colombia," and as a complement to the presentation made by the Director General, made a thorough presentation on the events in Colombia, emphasizing the probity of IICA's actions in this case. He next explained in detail the actions already taken and those under way and the consequences of the situation, and offered his opinions regarding the concerns and comments of the Delegates.

The Political Advisor of the Director General, adding to the presentation by the Legal Advisor, noted: (i) that any eventual financial sanction imposed on IICA would have an impact on all 34 Member States because their resources are for technical cooperation; (ii) the political factors involved in this situation; and (iii) the importance of ensuring that the Governing Bodies adopt a policy on what type of projects the Institute can administer when they are funded with public funds of the governments of the Member States, especially when they entail some "political risk."

#### 6.1 Recommendations

**Recommendation 9:** The SACMI, considering the document entitled "Issues Related to Externally Funded Projects: The Case of Colombia," and the comments offered on same, decided:

- To support the Director General's efforts to have the Resolution of the Ministry of Agriculture and Rural Development (MADR) of Colombia, which fines IICA for US\$7 million, withdrawn or rendered unenforceable, through measures that do not imply a waiver of the Institute's immunities;
- To recognize that the most adequate means for resolving conflicts between a member state and the Institute, as a public international organization with privileges and immunities under its basic agreements with its member states, is through negotiations between them, and if that is not successful, through international conciliation, mediation or independent international arbitration;
- To suggest that the Director General include this matter on the agenda of the next meeting of the Executive Committee, so that it may consider a Resolution that requests that Colombia:
  - (i) Withdraw or otherwise render unenforceable the Resolution that fined IICA for US\$7 million; and
  - (ii) Seek independent mechanisms in accordance with the concept of due process and customary international practice, such as international conciliation, mediation, and/or arbitration, to resolve any difference it may have with the Institute.
- To request that the Director General present at the next meeting of the Executive Committee a report on the political and financial consequences of the MADR Resolution for the Institute and that he keep the Member States informed of significant developments on this matter.

# 7. Regarding the procedure for approving the minutes of the 2010 SACMI meeting.

The Director General proposed to the SACMI that the preliminary version of the minutes of this meeting be posted on the SACMI on-line system on July 23.

He also proposed that the members of the SACMI have until August 6 to submit recommendations on and adjustments to the minutes, to be used in preparing the final version before August 20. The final version, according to the rules currently in force, must be posted on the on-line system along with the working documents of the 30<sup>th</sup> Regular Meeting of the Executive Committee. Both proposals were accepted.

# 8. Close of the meeting

At 18:35 on July 20, 2010, the Director General thanked the members of the SACMI for their valuable recommendations and contributions and adjourned the meeting.

### LIST OF PARTICIPANTS

# ORDINARY MEETING 2010 OF THE SPECIAL ADVISORY COMMITTEE ON MANAGEMENT ISSUES (SACMI)

20/07/2010 - 20/07/2010 IICA Headquarters, Costa Rica

### **ARGENTINA**

Liliana Mónica Sola Filossera Directora de Presupuesto y Seguimiento de Planes y Proyectos a/c de la Dirección General de Administración Ministerio de Agricultura, Ganadería y Pesca Argentina Tel. 54-11-4349-2799

Fax: 54-11-4943-2144 lsola@minagri.gob.ar

Oscar Hector Ghersi Asesor Instituto Nacional de Tecnología Agropecuaria Argentina Tel. 54-11-48026101 oghersi@argeninta.org.ar

#### **BRASIL**

Edilson Guimarães Ministry of Agriculture, Livestock and Food Supply Brasil Tel. 00556132253620

Fax: 00556132248414 edilson.guimaraes@agricultura.gov.br

Lino Colsera Ministry of Agriculture, Livestock and Food Supply Brasil

Tel.: (005561) 32182731 Fax: 00556132254738

lino.colsera@agricultura.gov.br

### **CANADA**

Daryl Nearing Deputy Director AAFC Canadá

Tel.: (613) 733 1523 Fax: (613) 773 1500 daryl.nearing@agr.gc.ca

### **GUATEMALA**

Carlos Rafael Tercero Muxi Coordinador Unidad de Proyectos, Cooperación Externa y Fideicomisos Ministerio de Agricultura, Ganadería y Alimentación Guatemala Tel. 24137295 Fax: 24137296

carlos.tercero@maga.gob.gt

### **MEXICO**

Mariano Ruíz-Funes Macedo Subsecretario de Agricultura Secretaría de Agricultura México Tel. 0155 38711084 m.ruizfunes@sagarpa.gob.mx,sandra.pachec o@sagarpa.gob.mx Kenneth Smith Ramos Coordinador General de Asuntos Internacionales Secretaría de Agricultura, Ganadería, Desarrollo Rural, Pesca y Alimentación (SAGARPA) México

Tel. 3871 1055

Fax: 3871 1000 Ext. 33209 ksmith@sagarpa.gob.mx

### **PARAGUAY**

Nestor Ramon Alvarenga Baez Director de Contrataciones Ministerio de Agricultura y Ganaderia Paraguay Tel. 595021440718

Fax: 595021440718 Fax: 595021440306 nestoralva74@live.com

### **SURINAME**

Gerrit Breinburg
Director in charge of Planning &
Development
Ministry of Agriculture, Animal Husbandry
& Fisheries
Surinam
Tel. (597)476654

Fax: (597)474124 odapolvv@sr.net

### UNITED STATES OF AMERICA

Burst Andrew Director, Multilateral Affairs Division Foreign Agricultural Service/USDA Estados Unidos Tel. 202-720-9519

Fax: 202-720-1139

Andrew.Burst@fas.usda.gov

Cheryl Claus International Relations Advisor Foreign Agricultural Service/USDA Estados Unidos Tel. 202-720-9079

Fax: 202-720-1139

Cheryl.Claus@fas.usda.gov

Lisa Jacobson Program Analyst US Department of State Estados Unidos Tel. 202-647-6422 JacobsonLE@state.gov

### PART II

## **VIDEOCONFERENCE**

## III. <u>INTRODUCTION</u>

### Welcome and approval of the program for the meeting

The Special Meeting of the Special Advisory Committee on Management Issues (SACMI), held via videoconference, was called to order at 07:30 (in Costa Rica) on August 13, 2010. **The Director General** underscored the fact that this was the first time a SACMI meeting was being held via videoconference, which was one more step in modernizing the Institute and constituted a cost-saving measure. He welcomed all the participants, thanking them for the many comments and suggestions they had submitted to contribute to the preparation of the 2010-2020 Strategic Plan (SP) and the 2010-2014 Medium-Term Plan (MTP).

He explained that the main purpose of the videoconference was to gather suggestions and recommendations on the Plans from the members of the Committee, and asked them to provide the support required to ensure that, by August 20, both could be submitted to the consideration of the countries that sit on the Executive Committee. He noted that both documents were undergoing a process of improvement and adjustment that would conclude with the incorporation of the contributions made by the members of the Executive Committee. He then invited the members of the SACMI to offer their comments and recommendations, following the alphabetical order of the names of the Member States in Spanish.

**The Technical Secretary** indicated that there were two items on the agenda: 1) the 2010-2020 SP, and 2) the 2010-2014 MTP; that there would be approximately one hour for the discussion of each; and that the consecutive, rather than simultaneous, interpretation would be provided.

## IV. 2010-2020 Strategic Plan

The member of the SACMI from **Argentina** stated that his comments were related to those made at the SACMI meeting held recently at IICA Headquarters. He acknowledged that progress had been made in the integration of the two documents (SP and MTP) and added that this experience should be used to develop a methodology for conducting similar exercises in the future. He reiterated, as follows, the comments he had sent in August:

- ✓ It was necessary to define the role, actions and activities of IICA more clearly in both documents.
- ✓ It was important to specify the results, goals and indicators for each of the instruments.
- ✓ The process of planning, which also involved the Program Budget, must be addressed in a more comprehensive manner.

✓ In both documents, it was necessary to include information obtained from the IICA Offices in the countries, so as to reflect national needs. Further, he suggested that such information be placed in the annexes.

The **Director General** explained that IICA's role was defined in the introductory in the section on international cooperation and Chapters 4 and 5 of the document. He noted that the instruments for measurement were included in the MTP and that the relationship between the instruments had been established, considering that the established time frame was an important determining factor. He further noted that a file containing all the comments and recommendations received from the IICA Representatives in the countries (some 200 pages) had been prepared. Lastly, he mentioned that some of the proposals submitted throughout the consultation process were divergent; however, many others had improved upon the proposals contained in the documents.

The member of the SACMI from **Brazil** congratulated the Director General for incorporating the adjustments that his country had been suggested. He expressed concern regarding the reference to the need to reach agreement with authorities of other sectors, contained in paragraph six of page 24 of the Spanish version, and regarding the comment on the role of the ministries of treasury in the area of investment in development, contained in the last paragraph of numeral 4.4 on page 25 of the Spanish version.

The **Director General** explained that both concerns would be looked at carefully. As regards the first, he explained that policies on agriculture and rural development with a territorial approach were beyond the province of the ministries of agriculture. As for the second concern, he noted that in many countries the ministries of treasury controlled public investment.

The member of the SACMI from **Canada** expressed appreciation for the work of the Secretariat in incorporating the proposed adjustments. He stated his country's willingness to support the four Core Areas for Cooperation contained in the MTP, explaining that his comments were aimed at helping IICA to allocate resources to its priority areas effectively and to define the Institute's goals clearly. He was concerned by the fact that the MTP contained many strategic elements that belonged in the SP, including the nine strategic objectives. He added that the analysis of the context contained in the SP should be summarized, and that any detailed information deemed important should be included in an annex.

The **Director General** noted that the points mentioned by the member of the SACMI from **Canada** had been discussed internally and that the summary would be prepared.

Before the member of the SACMI from **the United States of America** spoke, **the Director General** stated that the comments submitted by the U.S. delegation prior to the videoconference to complement and improve upon the SP had not yet been incorporated in the English version of the document, but would be the following week.

The member of the SACMI from **the United States of America** expressed appreciation for the work done and the progress made in the interaction between the SP and the MTP. He

noted they still had the same concerns regarding both documents that they had expressed before, but recognized the improvements made especially in the MTP. He asked for clarification regarding the process used in considering the comments of the other countries, and asked if there would be a second chance to make additional comments. He felt that it was necessary to reach agreement on questions of form in the documents before defining their content. Specifically, he suggested reviewing the figure on page eight of the English version in order to establish the coherence and relationship that must exist among the SP 2010-2020, the MTP 2010-2014 and the 2003-2015 AGRO Plan. Lastly, he noted that the AGRO Plan, a document from the Ministerial Meetings, was not mentioned until the end of the SP.

The **Director General** expressed appreciation for all the oral and written comments that had been received, which would be incorporated into the next version. He recalled that, according to the rules currently in effect, the documents must be made available to the Executive Committee at least 45 days in advance of its meeting. This meant that the adjusted versions must be ready by August 20. He added that this did not preclude subsequent improvement or adjustment of same.

On the matter, he suggested that the Executive Committee authorize a reduction of the time period for the presentation of the Executive Committee working documents to 30 day, explaining that there were technologies available today to facilitate their delivery which did not exist when the rules were written.

The member of the SACMI from **Guatemala** echoed the observations and comments of the members who had already spoken, in particular the comment from the representative of Brazil in the sense that not all ministries of the treasury were involved in the allocation of resources for investment in agriculture (page 25 in the Spanish version). He agreed that the time period for delivery of the working documents for the meetings of the Executive Committee should be cut to less than 45 days, which would facilitate their preparation and provide additional time for making improvements in them.

The member of the SACMI from **Mexico** stated that the relationship between the SP and the MTP was clearer now, but could be made even clearer, especially the figure on page 8 of the Spanish version. He proposed that the SP be viewed as umbrella covering the MTP, which would be the instrument used to implement the former. In this regard, the SP should be viewed as a general, strategic document, and the MTP a document which addresses in greater detail how the SP is to put into practice. He agreed with the member of the SACMI from **Canada** that the early sections could be summarized, placing the more detailed information in an annex.

He believed it was important to reflect the specific demands of the countries, conveyed through the IICA Offices in its Member States, in the document. He felt Chapter 5 had been improved, which helped to understand the process of renovation under way at IICA in response to change in the context. He understood that the proposed SP was a work in progress and looked forward to reviewing the version to be distributed on August 20. He indicated that, while he was in agreement with the idea of reducing the time period for delivering the working documents for the meetings of the Governing Bodies, it was

advisable to set deadlines. He also felt it was important to set deadlines for the receipt of comments.

The **Director General** expressed appreciation for the comments received, and his belief that the videoconference was proof that it was possible to work together to improve the proposals. He added that the SP would be improved further. He instructed the **Deputy Director General** to ensure all the comments, especially those of the participants from the United States of America were analyzed and, when appropriated, incorporated into the new version of the text.

### V. 2010-2014 Medium-Term Plan

The member of the SACMI from **Argentina** referred to Annex 1 of the MTP, noting that the objectives, results and indicators must be directly related to those established in the SP and in the Program Budget. The latter must address everything from IICA's role to the expected results, the goals and the indicators, and show how they are related to the budgetary allocations. He noted that the "results" of Annex 1 read "the countries have...," but say nothing about how the actions are to be carried out, which partners or allies would be involved, or what the role of IICA and the countries would be. In his opinion, in the column entitled "indicators," it was necessary to define goals clearly, taking into account the baseline situation and the final results expected. She felt it was important to include some quantifiable goals and indicators in the MTP, while recognizing that more precise goals and indicator s must appear in the Program Budgets. He underscored the fact that in the Minutes of the SACMI meeting on July 20 it was clearly stated that the MTP must include goals.

The member of the SACMI from **Argentina** went on to refer to the needs for additional funding referred to on page 82 (Spanish version) of Annex 2, and stated that, since that Annex was not discussed at the June 20 meeting, he would not comment on same. She mentioned that the proposal presented the incremental costs, but not possible savings. He referred to the increase in quotas proposed to make up for decreases in miscellaneous income, adding that Argentina was not in a position to increase its quota or to support the proposal for a staggered increase in quotas up to 38% (referring to point 8 of page 84 in the Spanish version).

The **Director General** agreed that the SP should be a more general document that presents the strategic objectives, and that the MTP should be more specific and include objectives, expected results and indicators. Given the number of countries and the specific needs have and differences among them, he felt that specific goals could not be detailed in the MTP, but rather should be detailed in the plans of operation contained in the Program Budget. He stated that Annex 2 would be reviewed based on the comments received.

The member of the SACMI from **Brazil** was appreciative of the fact that his comments had been included in the document. He felt the issue of the budget merited further discussion and suggested eliminating Annex 2 from the MTP and presenting it as a separate proposal. The member of the SACMI from **Canada** agreed with the members of the SACMI from

Argentina and Brazil on the importance of the topic of the budget, adding that more information would be needed before considering an increase in the Institute's budget.

The member of the SACMI from **Canada** said that the inclusion of expected results and indicators had improved the MTP considerably. He noted that it was easy to see the relationship between the strategic objectives and the lines of action of the technical cooperation programs. He said there was a need for greater clarity in linking the specific objectives of the Technical Concentration Programs and the Areas for Cross-cutting Coordination.

He insisted on the importance of further integrating the SP and the MTP, adding that the latter still contained many elements of strategic analysis which should figure in the SP. As for the figures contained in both documents, he felt they reflected relationships rather than contents, and suggested that they be improved. Lastly, he came out in favor of reducing the time required for the distribution of the working documents to 30 days.

The **Director General** agreed to prepare a document, separate from the MTP, containing the proposed Regular Fund budgets and asked the members of the SACMI to suggest, the following week, a time frame for its preparation. He also asked the member of the SACMI from **Canada** to indicate which elements of a strategic nature in the MTP should be included in the SP.

The member of the SACMI from **the United States of America** considered that the form of the MTP could still be improved and reiterated the advisability of preparing an executive summary of this proposal. He agreed with the member of the SACMI from Canada that some of the topics included in the MTP should actually be included in the SP, and on the need to establish a stronger connection between the objectives of the Technical Concentration Programs and the Areas for Cross-cutting Coordination.

He noted that the relationship that must exist between the AGRO Plan and the MTP was not clearly reflected. He asked if the resources for the Center for Strategic Analysis for Agriculture (CAESPA) and for other proposals such as the competitive projects the sabbatical programs came from an internal reallocation of funds or from another source. Regarding figure 4 in paragraph 2.26, he suggested that the order should be Hemispheric, Regional and National and not the other way around. As regards Annex 2 of the MTP, he understood the challenges IICA faced as a result of the freezing of quotas, but was concerned by the figures presented in Table 2 on page 85 of the English version, which, while not necessarily being unrealistic, could given the wrong impression.

The **Director General** agreed with the need to make the MTP briefer. Regarding the proposal to prepare an executive summary of the document, he proposed doing so once the approved version was completed. He pledged to review the AGRO Plan and to ensure that its strategic elements were included in the MTP. As for the CAESPA, he believed IICA needed such a mechanism to have access to medium-term strategic analyses. He also explained that funding for the Center came from an internal rearrangement of personnel from units that before were separate administratively, and that its creation would provide approximately US\$90,000 in savings annually. He added that this decision was part of

efforts aimed at promoting more efficient use of the Institute's resources, which would be duly documented and shared with the countries in search of their support. He said that the figure following paragraph 2.26 would be reviewed and the Annex 2 would eliminated.

The member of the SACMI from **Guatemala** agreed with the comments on the MTP made by those who had spoken before him. He said that all the recommendations made would result in a better document by August 20.

The member of the SACMI from **Mexico** called attention to the following matters. Regarding Annex 1, he indicated that this helped make the MTP clearer by showing expected results and indicators, but that more precision was required in terms of expected results. He said that, to that end, Mexico would work on the technical areas of the MTP, with support from specialists in the fields of biotechnology, agribusiness, agricultural health and food safety, and food security from the Secretariat of Agriculture, Livestock, Rural Development, Fisheries and Food (SAGARPA), in defining the indicators and expected results more precisely.

As for Annex 2, which dealt with funding, he agreed that there was a need to prepare a separate document providing more detail and justification for the proposed changes in the area of budgeting. He also agreed with the proposal to prepare an executive summary of both the MTP and the SP, which would serve as a quick reference for all those interested.

The **Director General** thanked the member of the SACMI from **Mexico** for offering to improve Annex 1, adding that suggestions on the matter could be submitted the following week, before August 20.

### VI. Close of the videoconference

**The Technical Secretary** announced that a second part of the minutes of the July 20 meeting would be prepared, which would contain the contributions of the videoconference, and be sent to the participants for review and comments.

The Director General acknowledged the time all the members of the SACMI had taken to participate in the July 20 meeting, to review the documents and to take part in this videoconference. He expressed appreciation for the relevant comments and valuable contributions and reiterated that in the next seven days he looked forward to receiving proposals regarding the time limit proposed for preparing the document on the budget.

The meeting was closed at 9:44 a.m. (Costa Rica time), August 13, 2010.